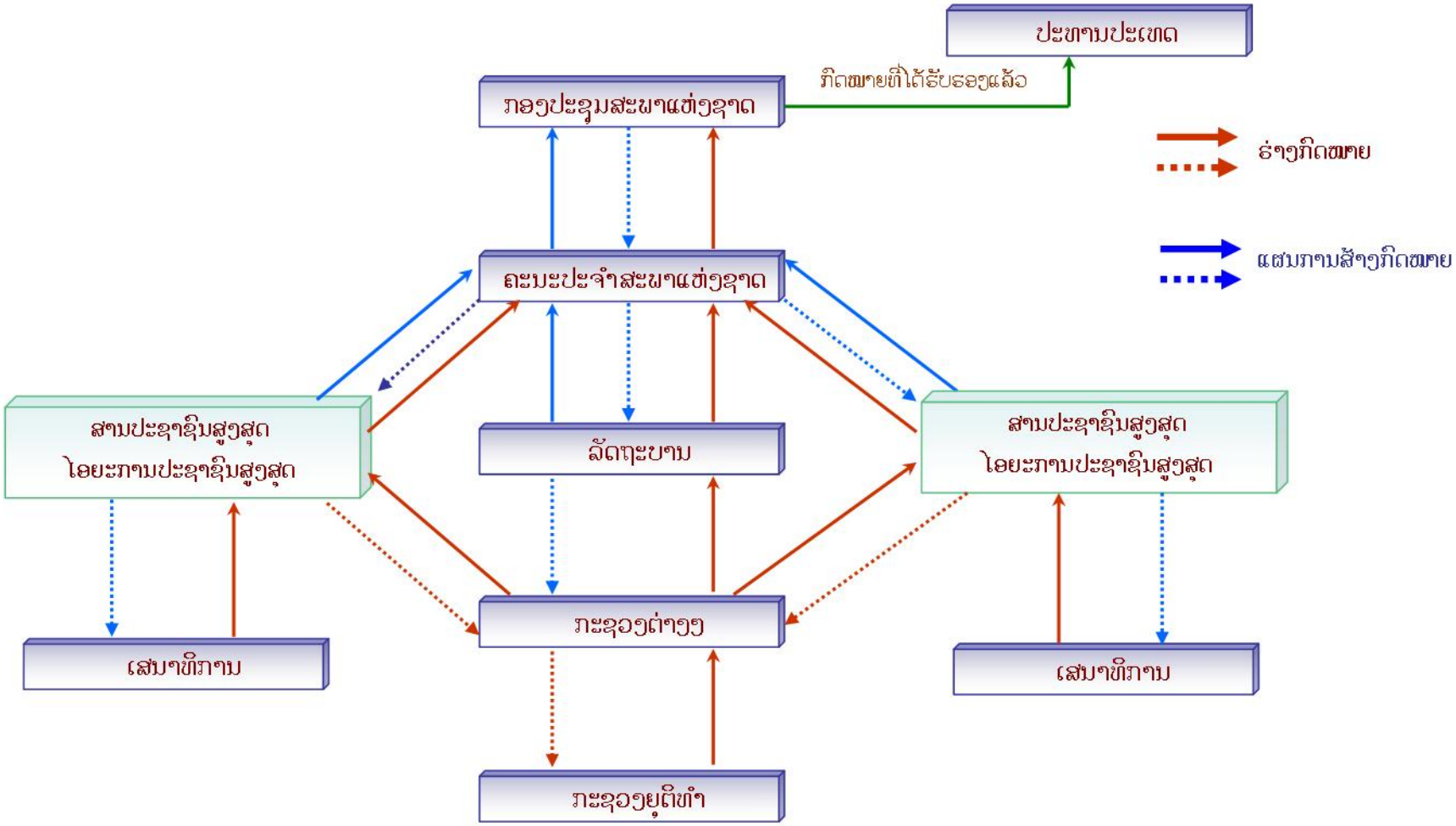ຂັ້ນຕອນການສ້າງກົດໝາຍ